

Committed to a fair and equitable property tax system for Hoosier taxpayers.

# Indiana Tax Practitioners Association Conference

Tim Rushenberg, DLGF, General Counsel December 9, 2008



# HEA 1001 Property Tax *Relief*

- 1. 2008: Homestead relief (\$870 million)
- 2. 2009: New homestead credit (\$140 million for 2009 and \$80 million for 2010)
- 3. 2009: State picks up local levies (\$3 Billion)
- 4. 2009 and beyond: 1-2-3 caps on property taxes

# NET TAX CUT = \$600+ Million





# HEA 1001 Property Safety Net

- 1. \$120 million for schools in 2009, 2010
  - 2% threshold
  - Additional referendum levy to modify caps
- 2. Increases "Rainy Day Fund" (\$84 million)
- 3. Distressed Unit Appeals Board
  - 5% property tax revenue reduction threshold
- 4. 2% maximum annual tax bill increase for seniors
  - Making < \$30,000 (single) or \$40,000 (joint) with assessed value of \$160,000 or less



# HEA 1001: 1-2-3 Caps

| <b>Property Class</b>                         | 2008 | 2009 | <b>2010</b> (and after) |
|---|------|------|-------------------------|
| <ul> <li>Homestead</li> </ul>                 | 2%   | 1.5% | 1%                      |
| <ul> <li>Residential property</li> </ul>      |      | 2.5% | 2%                      |
| <ul> <li>Agricultural land</li> </ul>         |      | 2.5% | 2%                      |
| <ul><li>Long-term care<br/>property</li></ul> |      | 2.5% | 2%                      |
| <ul> <li>Non-residential real</li> </ul>      |      | 3.5% | 3%                      |
| <ul><li>Personal property</li></ul>           |      | 3.5% | 3%                      |



#### HEA 1001: Local Tax Control

#### Property Tax Relief:

- May provide additional homestead credits or property tax replacement credits
- Counties may adopt without another LOIT

#### Public Safety

- May be used for any public safety costs as defined by IC 6-3.5-1.1-25
- Allocated to "municipalities"
- Must be in addition to tax relief or levy freeze rate

#### Levy Freeze

Funds growth in maximum levies for all funds



#### HEA 1001 More Local Property Tax Control

- Consolidation of assessing functions to countywide officials
  - From 1008 to 43 township assessing officials
    - Duties of township assessors transferred July 1, 2008
  - After Nov. 4, 2008 referendum, went from 43 to 13 township assessing officials in 9 counties
    - Duties of township assessors transfer effective Jan.1, 2009



Township Assessor Referendum Results LaGrange LaPorte St. Joseph Elkhart DeKalb Porter Marshall Kosciusko Whitley Pulaski Fulton Jasper Newton Referendum Result Wabash Huntington Yes (Transfer to county): 30 Miami Cass White Acta mis wells No (Keep township assessor): 13 Benton Carroll Grant Tippecanoe Warren Clinton Tipton Delaware Madison Ham ilton Randolph Fountain Boone Montgomery Wayne Henry Vern illion. Hendricks Hancock Parke Putnam Union Rush Fayette Shelby Johnson Morgan Franklin Oven Bartholom ew Decatur Monroe Dearborn Ripley Sullivan Greene Jennings Jackson Lawrence Switzerland Daviess Kno× Scott Washington Orange Clark Dubois Gibson Crawford Harrison /ander-Department of Local Government Finance 11/6/2008



### **Distressed Unit Appeals Board**

#### 1. Purpose

- 1. Revenue relief to taxing units with 5% or greater tax cap impact
- 2. Receive, review and make recommendations
  - Including the proposed financial plan
  - May consider <u>any</u> factor considered relevant

#### 2. Relief DUAB May Grant:

- 1. Increase the cap percentage
- 2. Reduce the circuit breaker credit
- 3. Exempt debt from circuit breaker calculation

<sup>\*</sup> As of December 7, two petitions have been received. Deadline for submission is December 8.



# **Personal Property**

- Updated draft rule posted on Web site
  - www.in.gov/dlgf/files/DRAFT 2009 Personal Property Rule.pdf
    - Additional edits being made and to be posted soon
  - Comments welcome now
  - Rule revision highlights
    - Removal of inventory reporting
    - Form elimination, revisions
    - New explanatory sections on Economic Revitalization Areas and Enterprise Zone Investment deductions



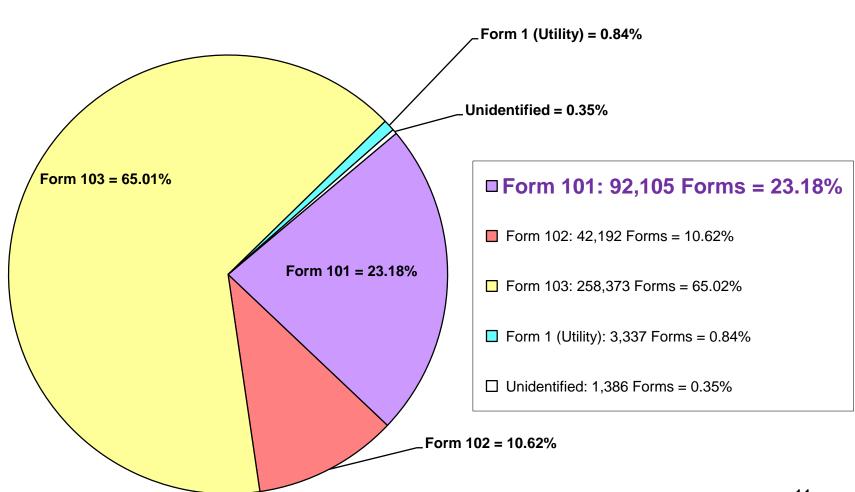
#### **Form 101**

- Tax eliminated (effective Jan. 1, 2009)
  - All Terrain vehicles
  - Snow mobiles
  - Human powered boats
  - Yard and garden tractors
  - Motorized wheel chairs
  - Golf carts
- Tax transferred to excise tax and collected at Bureau of Motor Vehicles (effective 2010)
  - Recreational vehicles
  - Truck campers



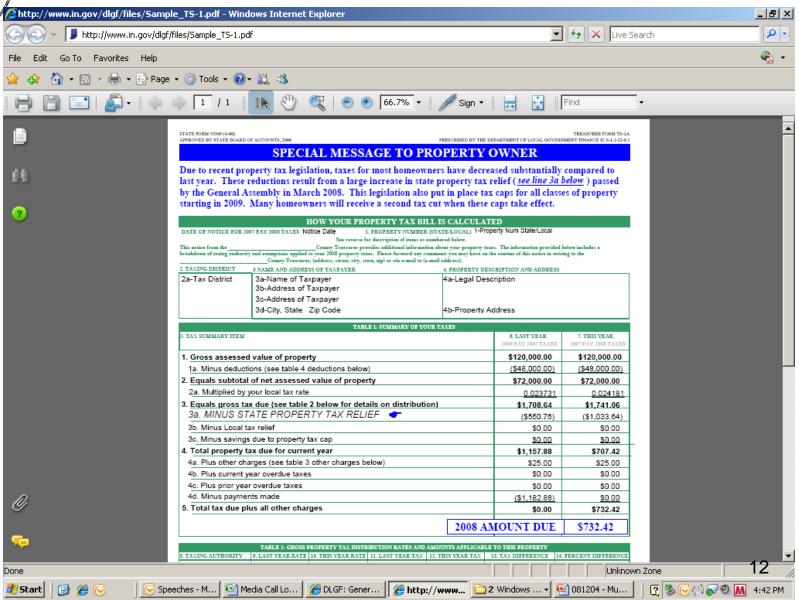
#### **Elimination of Form 101**

Percentage of Actual Forms Filed



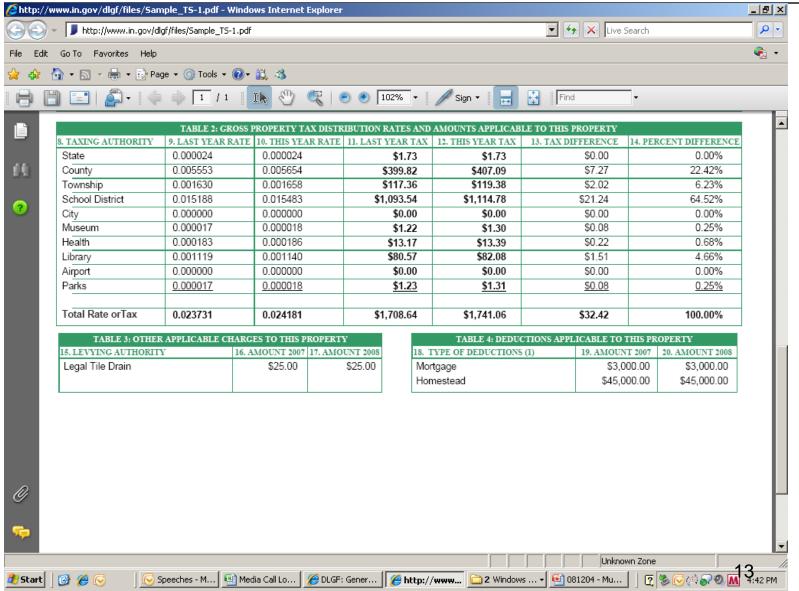
# STATE OF THE STATE

#### 2007 pay 2008 Tax Comparison Statement





#### 2007 pay 2008 Tax Comparison Statement





# 2008 pay 2009 Homestead Deductions and Cap Calculations

|                                  | <u>Pay 2008</u> | New Law (for pay-2009)            |
|----------------------------------|-----------------|-----------------------------------|
| Gross AV                         | \$100,000       | \$100,000                         |
| Standard Deduction               | (\$45,000)      | (\$45,000)*                       |
| Supplemental Deduction           | N/A             | (\$19,250)**<br>[35% of \$55,000] |
| Net Taxable AV                   | \$55,000        | \$35,750                          |
| Tax Rate per \$100 of AV         | \$2.50          | \$2.50                            |
| Gross Tentative Tax              | \$1,375         | \$894                             |
| Circuit Breaker Cap              | <b>\$0</b> ***  | \$1,500                           |
| Net Tax After Circuit<br>Breaker | \$1,375         | \$894                             |
| Circuit Breaker Savings          | \$0             | \$0                               |

IC 6-1.1-12-37; -37.5; -40.5



# 2008 pay 2009 Homestead Deductions and Cap Calculations

| 1816   | Pay 2008    | New Law (pay-2009)                  |
|--|-------------|-------------------------------------|
| Gross AV   | \$1,500,000 | \$1,500,000                         |
| Standard Deduction   | (\$45,000)  | (\$45,000)*                         |
| Supplemental Deduction<br>35% of AV net of standard<br>deduction up to \$600,000 | N/A         | (\$210,000)**<br>[35% of \$600,000] |
| Supplemental Deduction 25% of AV net of standard deduction over \$600,000        | N/A         | (\$213,750)<br>[25% of \$855,000]   |
| Net Taxable AV   | \$1,455,000 | \$1,031,250                         |
| Tax Rate per \$100 of AV   | \$2.50      | \$2.50                              |
| Gross Tentative Tax  | \$36,375    | \$25,781                            |
| Circuit Breaker Cap  | \$0***      | \$22,500                            |
| Net Tax After Circuit Breaker  | \$36,375    | \$22,500                            |
| Circuit Breaker Savings  | \$0         | \$3,281                             |

IC 6-1.1-12-37; -37.5



## **Capital Projects Referenda**

- Applies to projects greater than
  - \$10 million (K-8 school)
  - \$20 million (high school)
  - \$12 million (local government project or other non-academic school project)
- Memo: <a href="http://www.in.gov/dlgf/files/Memo-">http://www.in.gov/dlgf/files/Memo-</a>
   Petition and Remonstrance and Referendum Process.pdf
- Flowcharts: <u>www.in.gov/dlgf/4988.htm</u>





### Nov. 4, 2008 Capital Projects Referenda

- Total of 48 projects in 5 counties
  - Monroe \$35 million, school (voters opposed)
  - Vanderburgh \$149 million, school
  - Marion \$278 million, school
  - Jay \$10.6 million, jail
  - Bartholomew 2 school districts: \$89 million & \$18.75 million

# Total Passed: \$545,350,000





#### **Sales Disclosures**

- Electronic filing now available
- Central database, Web portal
- Public access to all sales after July 1, 2008
  - http://www.stats.indiana.edu/sdf/search/
- 40,654 SDFs filed online since July 1, 2008

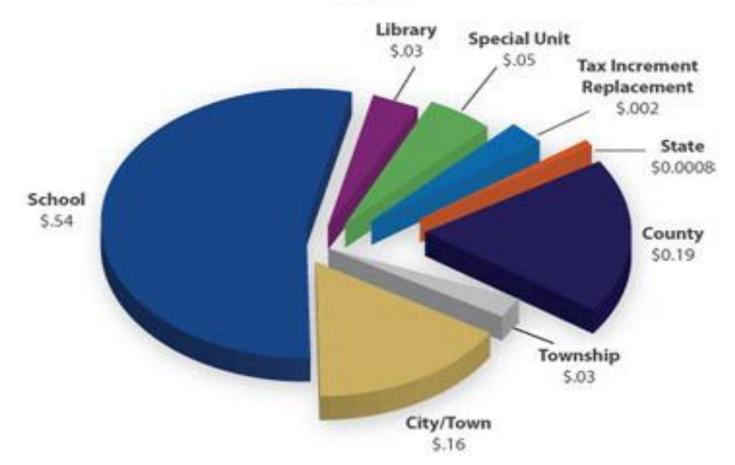


#### **Government Modernization Act**

- Indiana Code 36-1.5
- http://www.in.gov/legislative/ic/code/title36/ar1.
   5/ch1.html
- Allows political subdivisions to reorganize for efficiencies.
  - Zionsville Eagle and Union Townships
  - Greenwood Bargersville White River Township



# Where do my Tax Dollars Go

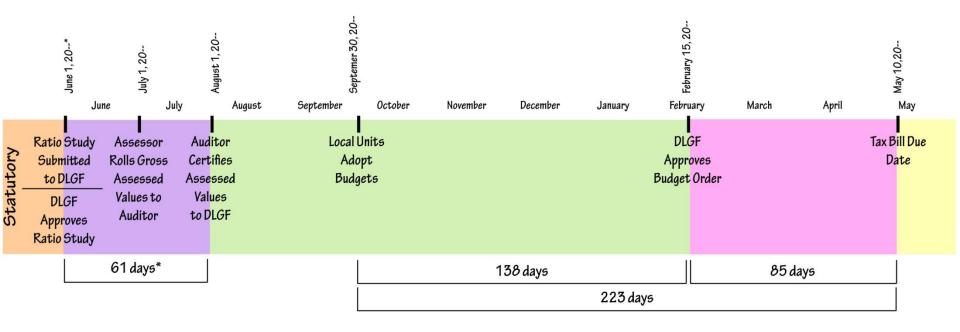


STATEWIDE AVERAGE REVENUE DISTRIBUTION OF EACH PROPERTY TAX DOLLAR 20 Source: 2006 Data - Indiana Department of Local Government Finance Local Government Database.



# How should the process work?

#### Comprehensive Assessment and Budget Timeline



\*Not a statutory deadline

Department of Local Government Finance November 25, 2008

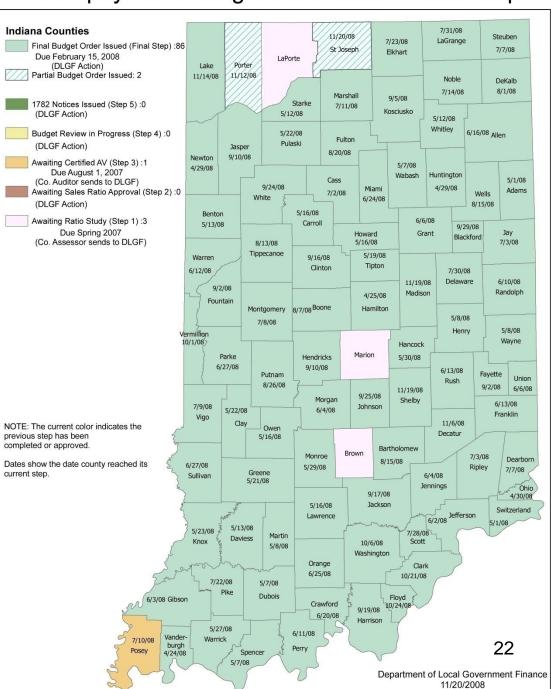


# 2008 Budget Certification Status

#### Status Maps:

http://www.in.gov/dlgf/6827.htm

#### 2007 pay 2008 Budget Certification Status Map



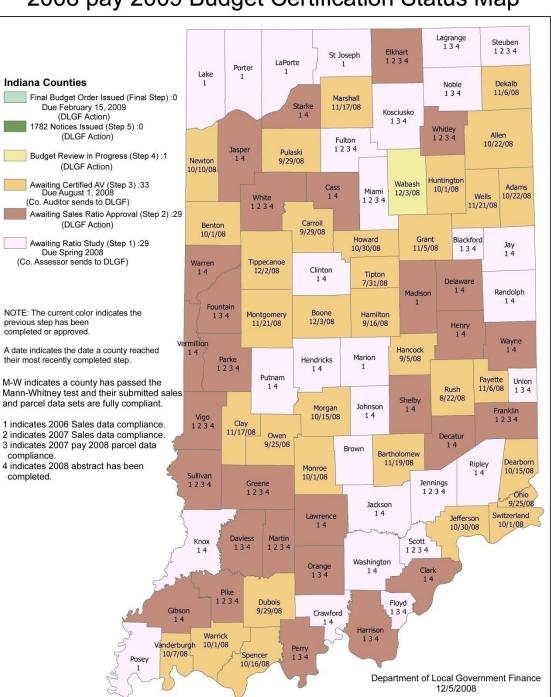


# 2009 Budget Certification Status

#### Status Maps:

http://www.in.gov/dlgf/6827.htm

#### 2008 pay 2009 Budget Certification Status Map





### 2011 pay 2012 Real Property Rule

- Adopted June 12, 2008
  - www.in.gov/dlgf/files/Adopted 2011RealPropertyAd ministrative Rule 50 IAC 2.4.pdf
- So what's new?
  - No change!
- Assessors already using market value on property frequently bought and sold
- Market value in use for "special purpose properties"
  - Not frequently bought or sold



## **Property Tax Appeals**

- Appraisal is not required to appeal
  - Considered "best evidence"
- DLGF Appeals Information
  - Appeals Web page: <a href="https://www.in.gov/dlgf/2508.htm">www.in.gov/dlgf/2508.htm</a>
  - Appeals Flow chart: www.in.gov/dlgf/files/AppealsProcessFlowchart.pdf
- Indiana Board of Tax Review Information
  - Web site: www.in.gov/ibtr/



## **Looking Ahead**

- Kernan-Shepard
  - 27 recommendations
- Constitutional caps
  - 2010 ballot if passed by 2009 General Assembly
- More public projects on ballot
- Greater certainty for tax bills
  - More timely tax bills
  - Property tax caps take effect for 2009
- Belt tightening statewide



# **Contact the Department**

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  - "Contact Us": www.in.gov/dlgf/2338.htm.